

Message Text

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ACTION ACDA-10

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P R 261825Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1694

INFO AMEMBASSY MOSCOW

AMEMBASSY TOKYO

AMEMBASSY HELSINKI

AMEMBASSY STOCKHOLM

USMISSION USUN

C O N F I D E N T I A L GENEVA 2144

E.O. 11652: GDS

TAGS: PARM, UR

SUBJECT: CCD CO-CHAIRMEN'S MEETING MARCH 26, 1975

DISTO

SUMMARY: AT CCD CO-CHAIRMEN'S MEETING MARCH 26 SOVS ASKED WHETHER US HAD ANY MORE "INFORMATION" ON JOINT CW INITIATIVE, NOTING PRESSURE IN THIS CONNECTION FROM OTHER CCD MEMBERS. USSR REP SAID TWO SIDES SHOULD AIM AT TABLING JOINTLY-AGREED DRAFT ENMOD CONVENTION BEFORE END OF CCD'S SUMMER SESSION, BUT INDICATED THAT IF THIS WERE NOT POSSIBLE US SHOULD TABLE ITS DRAFT. SOVS REVEALED STRONG WISH TO EXERT SUBSTANTIAL INFLUENCE, TOGETHER WITH US, OVER CONDUCT OF EXPERTS' STUDY OF NUCLEAR-FREE ZONES. END SUMMARY.

1. CCD CO-CHAIRMEN MET MORNING MARCH 26 AT SOV REP'S INVITATION. AFTER BRIEF DISCUSSION CONCERNING CCD
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PROCEDURES AND SCHEDULING, AMB ROSHCIN ASKED WHETHER

AMB MARTIN HAD "ANY MORE INFORMATION" FROM WASHINGTON CONCERNING POSSIBLE JOINT US-SOVIET CW INITIATIVE. OBSERVING THAT "CCD" HAD ASKED THE TWO COUNTRIES ABOUT THIS, ROSHCIN SAID IT WOULD BE BETTER TO MAKE SOME KIND OF JOINT RESPONSE THAN BE SILENT. HE HINTED THAT IF JOINT RESPONSE WERE NOT FEASIBLE USSR COULD FEEL COMPELLED TO MAKE INTERVENTION OF ITS OWN ON SUBJECT BEFORE END OF CCD SPRING SESSION. MARTIN REPLIED THAT HE HAD NO NEW INSTRUCTIONS ON MATTER, BUT WOULD REPORT THIS NEW SOVIET INQUIRY AS HE HAD THOSE IN PARTICULAR MADE BY JAPAN AND CZECHOSLOVAKIA IN PREVIOUS DAY'S PLENARY (GENEVA 2093 NOTAL). ROSHCIN REPEATED THAT IT WOULD BE DESIRABLEER CO-CHAIRMEN TO GIVE AT LEAST "INTERIM" REPORT TO COMMITTEE, SUGGESTING ELEMENTS SUCH AS "THE TWO COUNTRIES HAD EXCHANGED DOCUMENTS", "PROBLEMS HAD ARISEN IN SELECTING THE AGENTS TO BE COVERED IN THE PROPOSAL," AND "THE TWO SIDES HAVE HAD SEVERAL MEETINGS ON THE MATTER." MARTIN TOOK NOTE OF THESE SUGGESTIONS, COMMENTING THAT CW HAD BEEN A TROUBLESOME SUBJECT FOR SOME TIME.

2. ROSHCIN HAD SOME "PRELIMINARY" REMARKS ON ENMOD. HE SAID THAT SOVIET REPORTS HAD GIVEN FOLLOWING ACCOUNT OR DEVELOPMENTS AT RECENT BILATERAL TALKS IN WASHINGTON: US HAD SUBMITTED A COUNTER-PROPOSAL TO SOVIET DRAFT ENMOD CONVENTION, IN THE FORM OF ITS OWN DRAFT. SOVIET DELEGATION HAD MADE A NUMBER OF COMMENTS ON THE US DRAFT, AND THE US DEL AGREED TO RECONSIDER THE DRAFT AND MAKE CHANGES IN LIGHT OF THOSE COMMENTS. THE "RECONSIDERED" US DRAFT WOULD THEN BE SENT TO GENEVA FOR ADDITIONAL CONSIDERATION BY THE CO-CHAIRMEN.

3. MARTIN RESPONDED THAT WE HAD NOT RECEIVED QUITE THE SAME INFORMATION ABOUT THE BILATERALS; IN ANY CASE, HS WAS INSTRUCTED TO ASK ROSHCIN WHERE AND WHEN SOVIETS THOUGHT FURTHER ENMOD DISCUSSIONS SHOULD TAKE PLACE. ROSHCIN REPLIED HE WOULD NEED INSTRUCTIONS FROM MOSCOW FOR DEFINITE ANSWER; HOWEVER, HE PERSONALLY THOUGHT DISCUSSIONS SHOULD GO ON IN GENEVA. IN THIS EVENT, HE SAID, ACADEMICIAN FEDOROV WOULD TAKE PART, CONFIDENTIAL

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SINCE USSR CCD DEL LACKED REQUISITE EXPERTISE. SOMEWHAT ANALOGOUSLY TO CW, ROSHCIN PROFESSED TO SEE PROBLEM IN HOW TO INFORM CCD ABOUT BILATERAL ENMOD TALKS BEFORE END OF SPRING SESEION. HE SUGGESTED REPORT ALONG LINES THAT ENMOD WAS UNDER CONSTANT CONSIDERATION BY BOTH COUNTRIESZN AND THAT DISCUSSIONS WERE SCHEDULED GOING ON IN MOSCOW, WASHINGTON OR GENEVA AS APPROPRIATE.

4. ROSHCHIN ADDED, HOWEVER, THAT THE CCD'S CONSIDERATION OF ENMOD COULD NOT BE LIMITED TO BEING INFORMED ABOUT US-USSR BILATERALS; HE CITED LAST FALL'S UNGA RESOLUTION ASKING THE COMMITTEE TO NEGOTIATE A CONVENTION. WHEN MARTIN ASKED WHETHER THIS MEANT THAT THE US SHOULD TABLE ITS DRAFT IN THE ABSENCE OF AGREEMENT ON A JOINT APPROACH, ROSHCHIN, WITHOUT GIVING DIRECT ANSWER, SEEMED TO RESPOND AFFIRMATIVELY: "WE SHOULD AT LEAST DO SOMETHING FOR THE COMMITTEE." BEST COURSE, HOWEVER, HE SAID, WOULD BE FOR CO-CHAIRMEN TO AGREE ON JOINT DRAFT TO BE TABLED BEFORE END OF CCD'S SUMMER SESSION. MARTIN STATED HIS UNDERSTANDING THAT WE WERE STILL QUITE FAR APART, AND THEREFORE WAS DOUBTFUL THAT A TEXT COULD BE AGREED UPON WITHIN THAT TIME FRAME. ROSHCHIN REPLIED THAT MUCH TIME REMAINED AND IT WAS VERY DESIRABLE TO MAKE THE EFFORT; COMING TO THE 1975 UNGA "EMPTY-HANDED" WOULD NOT LEAVE THE BEST IMPRESSION, PARTICULARLY SINCE CCD HAD NOT ACCOMPLISHED TOO MUCH IN RECENT SESSIONS.

5. MARTIN ASKED SOVS' VIEWS ON SWEDISH SUGGESTION FOR EXPERTS' MEETING ON ENMOD DURING CCD SUMMER SESSION. ROSHCHIN SAID HE NEEDED INSTRUCTIONS BUT ON PERSONAL BASIS THOUGHT USSR WOULD BE AGREEABLE. MARTIN STATED THAT UNDER OUR INTERPRETATION OF CCD PROCEDURES ANY MEMBER COULD DEMAND INFORMAL MEETING, AND ON THIS BASIS SAID MEETING SHOULD BE SCHEDULED; HOWEVER, HE WOULD REFER THE QUESTION TO WASHINGTON. ROSHCHIN AGREED WITH PROCEDURAL POINT, ADDING THAT LAST WEEK OF JULY WOULD BE SUITABLE TIME TO HOLD MEETING. HE SAID HE WOULD CONFIRM THIS UPON RECEIVING INSTRUCTIONS.

6. IN CONNECTION WITH CCD'S CONSIDERATION OF PNES,
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ROSHCHIN SAID HE UNDERSTOOD JAPANESE WANTED FORMAL MEETING ON SUBJECT IN LIGHT OF INDIAN OBJECTION TO INFORMAL MEETING WITH EXPERTS. THE USSR, HE SAID, DID NOT CARE WHETHER THE MEETING WERE "OFFICIAL OR UN-OFFICIAL;" HOWEVER, IT CONSIDERED THAT IT WOULD BE USEFUL TO SCHEDULE IT DEFINITELY FOR WEEK OF JULY 14. MARTIN SUGGESTED THAT, AFTER CONSULTING JAPANESE, CO-CHAIRMEN ANNOUNCE THAT "AT JAPANESE DEL'S SUGGESTION" MEETINGS THAT WEEK WOULD BE DEVOTED PRIMARILY TO PNES PURSUANT TO UNGA RES 3261 D.

7. CONCERNING THE EXPERTS' STUDY OF NFZS, ROSHCHIN SAID THAT ALTHOUGH AGREEMENT HAD BEEN REACHED ON COMPOSITION OF STUDY GROUP CO-CHAIRMEN SHOULD CONTINUE TO KEEP CLOSE WATCH ON ITS ORGANIZATION. HE ASKED WHETHER

US HAD ANY VIEWS ON CHAIRMASHIP OF GROUP. MARTIN REPLIED THAT WE WERE "RELAXED" ABOUT THIS, BUT THOUGHT A FINN WOULD BE QUITE SUITABLE. ALTERNATIVELY, THE CHAIRMAN COULD BE NOMINATED BY THE SYG. ROSHCIN REPLIED THAT THE USSR SAW SOME DISADVANTAGES IN A FINNISH CHAIRMAN; SINCE FINLAND WAS NOT A CCD MEMBER THIS WOULD TEND TO INCREASE UNDESIRABLY THE STUDY GROUP'S INDEPENDENCE FROM THE COMMITTEE. EMPHASIZING THAT THE OBJECTION TO FINLAND WAS NOT "POLITICAL", ROSHCIN SAID THE FINNS HAD TOLD SOVS THEY THOUGHT SWEDEN WOULD PROVIDE GOOD SOURCE FOR CHAIRMANSIP AND THAT USSR AGREED. ROSHCIN ADDED THAT IT WOULD NOT BE LOGICAL TO HAVE SYG PROVIDE CHAIRMAN, SINCE GROUP WOULD BE MADE UP OF EXPERTS APPOINTED BY GOVERNMENTS AND NOT BY SYG. MARTIN REPLIED THAT WE WOULD NEED INSTRUCTIONS RE CHAIRMANSIP, BUT THOUGHT A SWEDE WOULD BE ACCEPTABLE. ROSHCIN HOPED US COULD CONFIRM THIS SOON SO THAT CO-CHAIRMEN COULD PROPOSE NOMINEE JOINTLY.

8. ASKED BY ROSHCIN HOW US ENVISAGED ACTIVITIES DURING AD HOC GROUP'S ORGANIZATIONAL MEETING, MARTIN REPLIED THAT THIS SHOULD BE SUBJECT OF CONSULTATIONS BETWEEN DELS NEXT WEEK, WHEN US DEPUTY REP TO GROUP WOULD BE AVAILABLE. HE ADDED THAT CONSULTATIONS SHOULD INCLUDE CONSIDERATION OF SUBJECT HEADINGS FOR STUDY. ROSHCIN SAID TWO SIDES SHOULD THINK ABOUT WHAT THEY WANTED
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AD HOC GROUP TO DO BEYOND PROCEDURAL-ORGANIZATIONAL ARRANGEMENTS; HE SUGGESTED THAT MEXICAN REP'S LONG INTERVENTION ON NFZS AT MARCH 25 CCD PLENARY COULD PROVIDE SOME FOOD FOR THOUGHT IN THIS CONNECTION.

9. ACTION REQUESTED: INSTRUCTIONS ON MATTERS RAISED IN PARAS 1, 4, 5 AND 7 ABOVE. DALE

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